# The Purchasing Process from Cradle to Grave ACC PURCHASING 101

January, 2015

#### PURPOSE

- To ensure compliance with State of Colorado Fiscal Rules, Procurement Code, Personnel Rules, System Policies and Procedures
- To ensure that every procurement is documented accordingly
- To abide by the State of Colorado Code of Ethics
- × To work smarter not harder



#### PROCUREMENT CODE & LIABILITY OF EMPLOYEES



- × COLORADO PROCUREMENT CODE
- \* Articles 101 and 112 of Title 24, Colorado Revised Statutes and the Procurement Rules promulgated there under govern all procurements, except architectural and engineering consultant contracts, done on behalf of Arapahoe Community College.
- \* Please note: CRS 24-109-404. LIABILITY OF PUBLIC EMPLOYEES.
- IF ANY GOVERNMENTAL BODY PURCHASES ANY SUPPLIES, SERVICES, OR CONSTRUCTION CONTRARY TO THE PROVISIONS OF THIS CODE OR THE RULES PROMULGATED PURSUANT THERETO, THE HEAD OF SUCH GOVERNMENTAL BODY AND THE PUBLIC EMPLOYEE, WHICH FOR THE PURPOSES OF THIS SECTION INCLUDES ELECTED OFFICIALS, ACTUALLY MAKING SUCH PURCHASE SHALL BE PERSONALLY LIABLE FOR THE COSTS THEREOF. IF SUCH SUPPLIES, SERVICES, OR CONSTRUCTION ARE UNLAWFULLY PURCHASED AND PAID FOR WITH STATE MONEYS, THE AMOUNT THEREOF MAY BE RECOVERED IN THE NAME OF THE STATE IN AN APPROPRIATE CIVIL ACTION.
- \* DO NOT PLACE ANY ORDER FOR GOODS OR SERVICES WITHOUT A COMMITMENT/ENCUMBRANCE DOCUMENT. ORDERS FOR GOODS MAY NOT TAKE PLACE OR SERVICES MAY NOT BEGIN UNTIL THE PURCHASE ORDER HAS BEEN ISSUED BY PROCUREMENT.
- × PLAN ACCORDINGLY AND ALLOW ENOUGH TIME TO COMPLETE THE PURCHASE ORDER PROCESS.

# **3 PHASES IN PURCHASING**

- Planning: What questions should you ask yourself?
  - Types of purchases: Travel, goods, services
  - Rules and requirements
  - Back-up documents
- Execution: Processes
  - Purchase Requisitions
  - Payment Authorizations for Services
  - Solicitations
  - Allow plenty of time.
- Payment
  - Invoices
  - PCards



#### IS THIS PURCHASE TRAVEL RELATED?

- Travel related purchases would be placed on a travel card, not a P-Card
- Individuals pay the Travel Card bill and then submit a Travel Expense Reimbursement form.
- × Travel Forms are available on MYACC
- Submit Approved Travel Authorization form to Fiscal Services.
- × No personal purchases permitted.
- × Subject to Fiscal Rule 5-1
  - + Meals generally not allowed for single day travel

## PLANNING - IS THIS PURCHASE IT RELATED?



- All IT related purchases must be made through the IT department
  - + Includes software, hardware, keyboards, iPads, computer accessories and peripherals
- Include as much detail as possible software version, make, model
- × IT will either
  - + Generate a PR for the order, bring to you for signature, and process the order
  - + Send an email as approval for you to place the order. Be sure to attach a copy of the approval as backup.
- Submit a request by contacting the IT Tech Support Manager, ext 5241

# PLANNING

× General considerations + Do I have the authority to purchase? × I am Org code owner or have delegation + Do I have the approvals I need? × Email approval for non-delegated orgs + Are sufficient funds available? + Am I getting a fair, reasonable price? + Am I buying goods or services?



### PLANNING

Key How much am I spending?

|          | < \$5,000           | >\$5,000 | > \$10,000 | >\$25,000 |
|----------|---------------------|----------|------------|-----------|
|          | PCard or            | Purchase | Need to    |           |
| Goods    | Pay Direct          | Req      | bid        |           |
|          | Personal<br>Svcs/HR | Purchase |            | Need to   |
| Services | forms               | Req      |            | bid       |

Plan ahead, Contact Purchasing for Bidding.

 State Awarded Price Agreement may be used in lieu of a formal solicitation (bid). Check State Price Agreements.

#### PLANNING - GOODS VS. SERVICES

- × What is a good (aka commodity)?
  - + A material manufactured product.
  - + Includes off the shelf software, office supplies, cleaning supplies, groceries, furniture, lab equipment, tractors, etc.

#### PLANNING - GOODS VS. SERVICES

#### × What is a service?

- + Anytime you ask a person to do something for you.
- A purchase can begin as a good and end up as a service: For example; Design and build special cabinets, including parts and materials needed to build and install the cabinets.
- + Includes advertising, repairs including parts, printing, catering, background checks, repair work.
- + Web based services for research, information storage.

#### PLANNING - INDEPENDENT CONTRACTORS VS EMPLOYEES

#### × Employees

- + Perform duties dictated or controlled by others.
- + Receive state resources/tools to perform the work
- + Are given training for work to be done.
- + Work for only one employer.
- + Receive benefits such as insurance, pension, paid leave.



#### PLANNING - INDEPENDENT CONTRACTORS VS EMPLOYEES

- × Independent Contractors
- \* ACC does not direct or control how work is done.
- × Operate under a business name.
- Invoice for work done Paid on a fixed or contract basis.
- May have more than one client.
- Control the business aspects of their business
  - + Have their own tools and sets their own hours (ACC does not provide telephone or computer)
  - + Keep their own business records
  - + Supply their own supplies and services
  - + Pay their own expenses
  - + Provide their own workers comp and unemployment insurance
  - + May realize a profit or incur a loss

#### INDEPENDENT CONTRACTOR OR EMPLOYEE?

#### × PERA RETIREES

+ Are the duties the same or similar to the duties carried out prior to retirement?

+ Are they within 6 months of the date of retirement?
If yes to either of these questions they are an employee and must be a 9 month temp or part-time permanent position!
Contact HR for guidance

# ACC COLLEGE EMPLOYEE

- + Permanent employee or temporary adjunct?
- + Performing same or similar duties?
- + Prior college or system employee (duties, length of separation)?

Probably an employee and if currently employed an MOU is required.

If project/work is to be completed over multiple fiscal years – complete separate MOU for each fiscal year

#### MOU NOT REQUIRED (Contact - HR for guidance)

| Person performing the work  | Action Needed                  | Process to use  |
|---|--------------------------------|---|
| Temporary employee, part-time<br>employee, instructor (adjunct)<br>of CCCS system office or college | Hire the person as an employee | Personnel Requisition   |
| Faculty or full-time employee hired as adjunct/instructor.  | Hire the person as an employee | Personnel Requisition   |
| Employee of an independent<br>business  | Hire the business              | Purchase Requisition &<br>Personal Services<br>Agreement/Certification<br>Process |
| Person who meets definition of<br>an independent contractor   | Hire as contractor             | Purchase Requisition & Agreement/Certification Process                            |

#### PLANNING - WHAT DOCUMENTS DO I NEED?

#### × W-9 Tax Identification Number

- Required to have on file for ALL vendors except P Card purchases.
- + A W-9 is required when using a vendor or individual contractor for the very first time. The W-9 form is available on MYACC website. Many vendors have a completed form they will send upon request.
- Sole Proprietors, Individuals and Single-owned businesses – will need to complete the Affidavit of Illegal Alien Status Form and sign Independent Contractor Exhibit
- M/WBE (Minority/Women Business Enterprise) information is preferred for our state reporting - but not required
- If you have a foreign vendor, contact Purchasing before processing the transaction

| Form W-9<br>Substitute Form<br>State of Colorado 8-2007   | Identif  | Request for Taxpa<br>ication Number and (  |   | CCCS<br>Give form to the<br>requester. Do not<br>send to the IRS.                       |
|---|--|--|---|---|
|   |  |  |   |   |
| Business name, if different   | from above   |  |   |   |
| Check (1) Legal Entity:<br>Individual' Sole Prop<br>LLC filing as Sole                            |  | Partnership<br>ration LLC filing as Partners   | Dother  | hholding  |
| Address (number, street, an   | d apt. or suite no.)   |  |   | Yes No  |
| City, state, and ZIP code.  |  |  | Provider of Medical Services?<br>Provider of Legal Services?  | Yes No  |
| List Account number(s) her  | e (optional)   |  | Phone Number:   |   |
| Part I 1  | axpayer Identification N   | umber (TIN)  |   |   |
| However, for a resident allen,<br>Instructions on page 3. For ot<br>you do not have a number, see | sole proprietor, or disregar<br>her entities, it is your employe<br>How to get a TIN on page 3                           | r Identification number (EIN). If  | Social Secu<br>Employer identi  |   |
| Part II C   | Certification  |  |   |   |
| Under penalties of perjury, I   | certify that:  |  |   |   |
| 1. The number shown on th   | nis form is my correct taxpa   | yer identification number (or la   | am waiting for a number to be   | issued to me), and  |
| Revenue Service (IRS) t   |  | <ul> <li>a) I am exempt from backup wi<br/>withholding as a result of a fai<br/>ithholding, and</li> </ul>   |   |   |
| 3. I am a U.S. person (inclu  | uding a U.S. resident alien)   | L  |   |   |
| withholding because you have<br>mortgage interest paid, acqui:                                    | e failed to report all interest a<br>sition or abandonment of se<br>ts other than interest and div                       | ove if you have been notified by<br>and dividends on your tax return.<br>cured property, cancellation of de<br>vidends, you are not required to s  | For real estate transactions, ite<br>ebt, contributions to an individua                                 | m 2 does not apply. For<br>I retirement arrangement                                     |
| •   | Signature of<br>U.S. person ►  | D  | ate 🕨   |   |
|   |  | s) Self Certification (Please  |   | 4   |
| In an effort to track levels of<br>Please indicate the appropria<br>by an individual(s) who also  | participation by women and<br>ate category of ownership fo<br>control(s) and operate(s) it.<br>he day-to-day management. | minorities doing business with th<br>r your company. "Owned" in this o<br>"Control" in this context means ex<br>if you business is jointly owned b | e State of Colorado, the followin<br>context means a business that i<br>xercising the power to make pol | ng information is requested.<br>s at least 51 percent owned<br>icy decisions. "Operate" |
| Female-Ow ned   | Male-Ow ned  | Not Applicable   |   |   |
| wner Ethnicity Informat   | tion   |  |   |   |
| African American  | Asian/Pacific American   | White (non-Hispanic)   | Not Applicable  |   |
| Hispanic American   | Native American  | Other  |   |   |
| Small Business Informati  | ion  |  |   |   |
| Small Business (a business t  | that is organized for profit, is   | independently owned and opera  | ated, and has 25 or fewer full tim  | e equivalent employees.)  |
|   |  |  |   |   |

#### PLANNING-PURCHASE REQUISITIONS(PR)

- PURCHASE ORDERSs must be in place <u>before</u> the purchase.
- × Goods
  - + PR is required for purchase order processing, and mandatory for purchase \$5,000 and above.
  - + Purchase less than \$5,000 may use Direct Pay Authorization Form or Pcard (within P Card rules and dollar limits). Include invoice and FOAP.
  - + Complete PR including quantity, unit cost, item description, FOAP, vendor contact info with email address.
  - + Attach any applicable quotes, SOWs, and approvals
  - + PR signed by appropriate ORG owner and delegated authority according to the amount of purchase.
  - + Be sure to include complete shipping info.

| KA   | CC              |                |                     |       | Purchase O                                | rder require | ed: PO#           |                       |
|--|-----------------|----------------|---------------------|-------|---|--------------|-------------------|-----------------------|
| ARAPAHOE COM                                       | MUNITY COLLEGE  |                |                     |       | □ Payment Au                              | therization  | las Casias        |                       |
|  | 111             | 1.1.1          |                     |       |   |              |                   |                       |
| Purchas  | se Requ         | isition        | 14.7                |       | Payment methods i<br>A copy of this Purch |              |                   |                       |
| Order Date:  |                 |                |                     |       | (Purchasing Office                        |              |                   |                       |
|  | 111             | 1 1 1          | 1 1 1               |       |   |              |                   |                       |
| Requestin  | ng Department/D | elivery Inform | nation              |       |   | Vendor Info  | rmation           |                       |
| Name:  |                 |                |                     |       | Name:                                     |              |                   |                       |
| Phone/Ext:   |                 |                |                     |       | Address:                                  |              |                   |                       |
| Fax:   |                 |                |                     |       |   |              |                   |                       |
| Ship to:   |                 |                |                     |       | Phone:                                    |              |                   |                       |
| Department:  |                 |                |                     |       | Email (REQUIRED)                          |              |                   |                       |
| Attn to:   |                 |                |                     |       | Contact                                   |              |                   |                       |
|  |                 |                |                     |       | oomade                                    |              |                   |                       |
| COMMODITY CODE<br>(REQUIRED)<br>example: 720200-15 | QUANTITY        | UNIT           |                     |       | DESCRIPTION                               |              | PRICE PER<br>Unit | TOTAL<br>(DO NOT ENTE |
|  |                 |                |                     |       |   |              |                   | \$0.00                |
|  |                 |                |                     |       |   |              |                   | \$0.00                |
|  |                 |                |                     |       |   |              |                   | \$0.00                |
|  |                 |                |                     |       |   |              |                   | \$0.00                |
|  |                 |                |                     |       |   |              |                   | \$0.00                |
|  |                 |                |                     |       |   |              |                   | \$0.00                |
|  |                 |                |                     |       |   |              |                   | \$0.00                |
|  |                 |                |                     |       |   |              |                   | \$0.00                |
|  | 1               |                |                     |       | Ship                                      | ping/Freight |                   | \$0.00                |
|  |                 |                |                     |       |   | TOTAL        |                   | \$0.0                 |
|  |                 |                |                     |       |   |              |                   |                       |
| Banner Org Aut                                     | <b>.</b>        |                |                     |       |   |              |                   |                       |
| Amt to Charge F                                    | OAP             | FOAP Fund,     | Org Require         | Print | Last Name                                 | Banner Owr   | ner Signatu       | re                    |
|  |                 |                |                     |       |   |              |                   |                       |
|  |                 |                |                     |       |   |              |                   |                       |
|  |                 |                |                     |       |   |              |                   |                       |
|  |                 |                |                     |       |   |              |                   |                       |
| D. (D)   | a               |                |                     |       |   |              |                   |                       |
| Dean/Director A<br>Print Last Name                 |                 |                | )<br>or Signature/I | Date  | VPI/VPAS(>\$5,00<br>Print Last Name       |              | Date              |                       |
|  |                 |                |                     |       |   |              |                   |                       |
|  |                 |                |                     |       |   |              |                   |                       |
| CFO/PRESIDEN                                       |                 | •              |                     |       | Additional Author                         |              |                   |                       |
| Print Last Name                                    |                 | CFO/PRESID     | ENT/DATE            |       | Print Last Name                           | Signature /I | Date              |                       |
|  |                 |                |                     |       |   |              |                   |                       |
|  |                 |                |                     |       |   |              |                   |                       |

| deliv<br>2. Fill<br>orde<br>pur<br>3. Enter<br>brie<br>hour<br>COL<br>the f  | rchase order is sent to the vendor. The receiving department will be copied for goods that are being shipped to A<br>er Commodity Code (A list of commonly used commodity codes are available on MYACC. Select Accounting). Enter the quar<br>ef description including any part or catalog numbers, and unit price. FOR SERVICES, you many enter quantity by the number<br>rs or unit of measure by deliverable, then enter the hourly rate or unit price. DO NOT MAKE ANY ENTRIES IN THE TOTAL   |
|--|---|
| <ul> <li>ordepure</li> <li>Enter</li> <li>brie</li> <li>brie</li></ul> | ler to the vendor. The requestor will be copied on the email sent to the vendor. The order may be placed when th<br>the chase order is sent to the vendor. The receiving department will be copied for goods that are being shipped to A<br>er Commodity Code (A list of commonly used commodity codes are available on MYACC Select Accounting). Enter the quar<br>ef description including any part or catalog numbers, and unit price. FOX SERVICES, you many enter quantity by the number<br>are so run it of measure by deliverable, then enter the hourly rate or unit price. DO NOT MAKE ANY ENTRIES IN THE TOTAL<br>JUMN. The totals will appear automatically. Freight and delivery charges may be entered on the last line. Enter quantity "T |
| brie<br>hour<br>COL<br>the f<br>4. For<br>price  | ef description including any part or catalog numbers, and unit price. FOR SERVICES, you many enter quantity by the number<br>rs or unit of measure by deliverable, then enter the hourly rate or unit price. DO NOT MAKE ANY ENTRIES IN THE TOTAL<br>JUMN. The totals will appear automatically. Freight and delivery charges may be entered on the last line. Enter quantity "T  |
| pric   | regitatione under unterneer in totals win appear automateurly.  |
|  | Blanket (Standing Purchasing Orders) typically used for services covering the fiscal year, enter quantity "1", description, an<br>eventer a not too exceed amount for the period covered by the purchase order. Do not enter the total, as the total column<br>omatically calculates the quantity times the unit price.   |
|  | NNER ORG Authorizations by dollar amount of approval authority. Enter the amount(s) charged to a single or multiple ORG<br>owed by the FOAP FUND and ORG. Print name of approver, sign and date.  |
|  | mit a completed purchase requisition to Purchasing (Campus Box 4) with approvals, vendor quote (goods), or Statement of<br>rvices). If this is a new vendor, then the vendor must complete a W-9 for vendor creation in Banner.   |
| GEN  | NERAL PURCHASING INFORMATION:   |
| a pu<br>b. P<br>com  | State Fiscal Rules (2-2) require a commitment document (Purchase Order) for Goods or Services over \$5,000.00. Failure t<br>archase order in place prior to ordering goods, or starting services is a Statutory Violation.<br>PERSONAL SERVICES (Instructors, speakers, consultants, retirees) must have prior HR approval. The PSA form must be<br>npleted, and/or Personal Services Waiver for HR review and approval. Submit approved PSA and HR approval with the purc<br>usition.  |
| c. A<br>Auth<br>have   | A Purchase Order is not required for Goods or Services less than \$5,000. Pcard (except Personal Services), or Direct Pay<br>horization may be submitted to Accounting with an invoice or Statement of Work form. Personal Services less than \$5,000<br>re HR Approval. Official Functions must be approved prior to the event taking place. If the vendor requires an agreement, th<br>tact purchasing for further guidance. Fiscal Rules prohibit signing of vendor agreements.  |
|  | ods over \$10,000 must be formally bid. Contact Purchasing for Guidance. State Awarded Price Agreements are the exception<br>mal bidding, as the goods or services awarded have already gone through a formal bidding process by the State Purchasing (   |
| 3. For   | Personal Services please include the following with the purchase order:   |
|  | A W-9 (if not already on file) No S# in Banner.   |
|  | The scope of work, signed by the vendor A quote or estimate for the cost of services  |
|  | Independent Contractor Exhibit for single entity owners (check with Purchasing)   |
| Agre   | Any service over \$25,000.00 must be formally bid. Contact Purchasing for additional guidance. State Awarded Price<br>eements are the exception to formal bidding, as the goods or services awarded have already gone through a formal bidding<br>cess by the State Purchasing Office.  |
|  | chasing Office Only box at the top right hand side of the form will be completed by the Purchasing Office (the PO # will be igned by Purchasing only).  |
|  | To look up state price agreements/awards please use this web site:  |

#### PLANNING-PURCHASE REQUISITIONS (PR) CONT

#### × Services

- + Complete all PR boxes and fields including vendor contact info with email address
- + Provide full FOAP, including org code and commodity code.
- + Call Purchasing if you aren't sure of the correct commodity code. A list of commodity codes is located on MYACC.
- + Perkins when using roll forward dollars, must obtain sign off from Fiscal Services.
- + Follow HR approval process and review for services prior to submitting purchase request to Purchasing.

#### PLANNING-PURCHASE REQUISITIONS (CONT)

#### × Services (con't)

+ Consider how the vendor will be paid

- × Regular POs quantity times rate. For example, Vendor will bill by the hour at a rate of \$x.xx, and/or deliverables (completed phases of a project, final report, etc).
- Standing POs billing amount fluctuates. For example, Vendor bills for multiple phases at different rates. Remember, the PO amount is a not too exceed amount. Payment is tied to actual goods or services received. Commonly used for services provided by the same vendor throughout the fiscal year or specified period of time.
- When submitting purchase requisitions, attach all relevant documents. Approvals must be signed by the ORGs authorized approver based on dollar amount and signature authority. Blanket POs can be set up for frequently used vendors – A bid is required over \$25,000 within the fiscal year.
- × Catering does not require a separate PR submission

#### PLANNING - WHAT DOCUMENTS DO I NEED?

- Scope of Work (SOW) used for services and attached to the PO as an exhibit.
  - + Used to set out the details of the work to be performed in the absence of a formal contract. Fill in the sections summarizing the work being performed, timeline, billing and payment information.
  - + Includes PERA Retiree certification
  - + Includes payment and billing details
  - + Travel expenses are not normally included for independent contractors, however, the SOW should indicate travel must have prior approval by the Org's contact person.
  - + Advance payments (deposits) are considered to be a risk to the State and ACC. However, Fiscal Rules do allow for advance payment under certain situations. Typical advance payments outlined in Fiscal Rules may be; insurance, maintenance agreements, software licenses/maintenance, and deposits for guest speakers. Other advance payment requests must have Fiscal Services approval.

#### Scope of Work

| none:  | Email:   |  |
|--|--|--|
|  |  |  |
| e following section must be completed by Cont  |  | N N  |
| 1a: If yes, where?   | CCS, CCCOnline, or at any of CCCS's community colleges?<br>Note: A MOU must be completed if contractor   |  |
|  | propriate college through the COCS payroll system. If em   |  |
| concers and payment will be made by the ap   | propriate conege anough the occus particul system. In end  | projeci il coco, moo not required.   |
| Has the Contractor previously been employed a  | t ACC, CCCS, CCCOnline, or at any of CCCS's community of   | olleges? Yes No  |
| 1a: If yes, where?   | Dates:   |  |
|  |  |  |
| Is the Contractor a PERA retiree?Yes   | rietor/individual or employed by a business entity that is   | manufactorized by a DEDA anti-2  |
|  | requisition must include a completed, original Retiree V   |  |
|  | ist include a Disclosure of Compensation form.   | working for a PERA Employer form. Once wo  |
| achina, cach manadar monce sadmission me   |  |  |
|  |  |  |
| e Contractor is required to produce in a satisfa   | ctory manner the following:  |  |
|  |  |  |
|  |  |  |
|  |  |  |
| full payment for services rendered, the contract   | ctor shall be paid:  |  |
|  |  |  |
|  |  |  |
|  |  |  |
|  |  |  |
|  |  |  |
|  | he Fiscal/Purchasing Department <u>before</u> the SOW is sign  |  |
| imbursement for travel expenses, if approved,  | must be consistent with applicable IRS and Colorado Sta  | te Travel and Fiscal Rules and must receive  |
| imbursement for travel expenses, if approved,<br>for approval by the System Designee. (Any app   | must be consistent with applicable IRS and Colorado Sta<br>roved mileage will be reimbursed at the current state rate  | te Travel and Fiscal Rules and must receive<br>of and is subject to change to match t  |
| imbursement for travel expenses, if approved,<br>ior approval by the System Designee. (Any app<br>evailing state rate at time of invoicing. Any othe   | must be consistent with applicable IRS and Colorado Sta  | te Travel and Fiscal Rules and must receive<br>of and is subject to change to match t  |
| imbursement for travel expenses, if approved,<br>ior approval by the System Designee. (Any app<br>evailing state rate at time of invoicing. Any othe   | must be consistent with applicable IRS and Colorado Sta<br>roved mileage will be reimbursed at the current state rate<br>or approved travel expenses will be reimbursed upon subm  | te Travel and Fiscal Rules and must receive<br>of and is subject to change to match t  |
| imbursement for travel expenses, if approved,<br>ior approval by the System Designee. (Any app<br>evailing state rate at time of invoicing. Any othe   | must be consistent with applicable IRS and Colorado Sta<br>roved mileage will be reimbursed at the current state rate<br>or approved travel expenses will be reimbursed upon subm  | te Travel and Fiscal Rules and must receive<br>of and is subject to change to match t  |
| imbursement for travel expenses, if approved,<br>ior approval by the System Designee. (Any app<br>evailing state rate at time of invoicing. Any othe   | must be consistent with applicable IRS and Colorado Sta<br>roved mileage will be reimbursed at the current state rate<br>r approved travel expenses will be reimbursed upon subn<br>tate per diem rates in effect at the time of invoicing.)   | te Travel and Fiscal Rules and must receive<br>of and is subject to change to match t  |
| imbursement for travel expenses, if approved,<br>for approval by the System Designee. (Any app<br>evailing state rate at time of invoicing. Any othe<br>ceipts, not to exceed the established Colorado Si<br>spenses that will be considered for reimburseme   | must be consistent with applicable IRS and Colorado Sta<br>roved mileage will be reimbursed at the current state rate<br>rapproved travel expenses will be reimbursed upon subn<br>tate per diem rates in effect at the time of invoicing.)  | te Travel and Fiscal Rules and must receive<br>of and is subject to change to match<br>nission of an invoice including original itemize  |
| imbursement for travel expenses, if approved,<br>for approval by the System Designee. (Any app<br>evailing state rate at time of invoicing. Any othe<br>ceipts, not to exceed the established Colorado Si<br>spenses that will be considered for reimbursemu<br>y signing below, Contractor agrees t   | must be consistent with applicable IRS and Colorado Sta<br>roved mileage will be reimbursed at the current state rate<br>r approved travel expenses will be reimbursed upon subn<br>tate per diem rates in effect at the time of invoicing.)<br>ent:<br>to perform described services for the agree  | te Travel and Fiscal Rules and must receive<br>of and is subject to change to match thission of an invoice including original itemize  |
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#### PLANNING - WHAT DOCUMENTS DO I NEED (CONT)?

- Personal Services Contract Review
   CONTRACT PROCESS AND REQUIREMENTS
  - + Departments must insure compliance with all personal services review requirements. This includes developing plans that identify how the internal review process will be conducted and having processes in place to ensure compliance with statutory requirements and the Director's Rules.
  - Departments must have at least one HR professional with a certificate in the Personal Services Contracts modules of the Personnel Certificate Program to conduct personal services reviews.
  - + The review includes all contracts, purchase orders, and solicitations
  - + An HR professional must ensure completion of all personal services documents, such as certification forms and pre-approvals.

#### PLANNING – WHAT DOCUMENTS DO I NEED?(CONT)

- × Personal Services Agreement Form
- Personal Services Waiver
- PERA Retiree Questionnaire for Personal Services Contracts
- Exhibit C Independent Contractor used for services
  - + Required by Attorney General's office to aid in differentiating independent contractors from employees
  - Required for all single entity owners regardless of dollar amount – could include LLCs and corporations
  - New Exhibit is required for each PO issued cannot be kept on file and reused
  - + \*if no Purchase Order, then the exhibit is signed and kept of file.

#### PERSONAL SERVICES AGREEMENT (PSA) FISCAL SERVICES REVIEW PROCESS

- Single and multiple engagements of an individual providing services on campus (Speakers, Instructors, Presenters, Consultants, etc) must have HR review and approval <u>BEFORE</u> submitting to Fiscal Services.
  - 1. Complete and sign the Certification of Personal Services Agreement\* for the fiscal year (through June 30), or for single engagements. When submitting the PSA for the fiscal year, and the total amount is unknown at the beginning of the fiscal year, then provide a reasonable estimate.
  - 2. Include the Personal Services Waiver\* and note the waiver condition that applies to services being performed. Waiver may not apply to all services.
  - 3. Complete SOW\* form for contractor signature.
  - For classes by semester(s), list all known dates, and rate of pay, for each date (e.g; \$75 per class or \$25 per hour). When adding dates submit an "AMENDED" SOW within the same FY. If the initial PSA approved by HR does not reflect the additional dates being scheduled, then submit an amended PSA to HR for approval. Reference the amended PSA and SOW by the assigned HR log-in number or Purchase Order number.
  - 4. Independent Contractor Exhibit (IE)/Illegal Alien Affidavit
  - SOWs and PSAs submitted to HR and Fiscal Services/Procurement must use the SOW with Terms and Conditions on the back of the form signed by the contractor.

#### PLANNING – PERSONAL SERVICES REVIEW (CONT)

- 5. Contractor Services less than \$5,000 per FY:
  - + PSA packet including SOW w/Terms and Conditions approved by HR may be submitted for direct pay authorization, with invoice and approval to pay. Should the dollar amount <u>exceed \$5,000 within any given FY</u>, then submit as a purchase request for purchase order processing. Fiscal Rules require the purchase order be in place <u>BEFORE</u> work may begin.
  - + Procurement will file the PSA by the number HR assigned to the initial PSA packet for the period covered by the PSA and approved by HR.
  - + After the contractor has performed, then submit an approval to pay with invoice to Fiscal Services. Submit as a Direct Pay Authorization with approved PSA (single engagements) or reference the PSA log in number (multiple engagements) and invoice.
- 6. Contractor Services over \$5,000 per FY.
  - If the dollar amount will exceed or is anticipated to exceed \$5,000 within the FY, then a purchase order is required. Submit a purchase requisition, SOW and approved PSA packet. Invoices may be submitted following the date of performance with approval to pay and reference the PO#.
    - × \* Documents located on MYACC/employees/purchasing.

#### PLANNING - PERSONAL SERVICES REVIEW (CONT)

#### × Waiver of Personal Services Review

- + HR administrators may issue internal personal services review waivers, in accordance with C.R.S. 24-50-511, for services provided that a detailed analysis is conducted that demonstrates his or her knowledge of the department's contracting activity.
- + Departments must document this process and any personal services review waiver issued internally must be submitted to HR for review prior to execution.
- Types of Services Included on the Waiver
  - + Catering/Coffee Services
  - + Internet/Cell Phone
  - + Temporary Services
  - + Advertising
  - + Guest Lecturer
  - + Consultants
  - + Construction
  - + Building and Grounds Services



#### PLANNING - WHAT DOCUMENTS DO I NEED (CONT)?

- Unauthorized Immigrant Certification used for services
  - + State Requirement under CRS 24-76.5-101
  - + Required for all "public contracts for services" including POs
  - + Internal policy is to require the form for all individuals/sole proprietors
  - + Only need to submit once Certification forms are kept on file for future use

### PLANNING - WHAT DOCUMENTS DO I NEED?

× Insurance



- + State requires certain levels of insurance
- + Risk based assessment what is our level of risk when purchasing services?
  - × High risk trades people, IT related
  - × Low risk caterers, off-site consultants/contractors, guest speakers
- Purchasing department will assist with a risk assessment.

#### PLANNING - VENDOR AGREEMENTS

- The State Controller and Fiscal Rules prohibit signing Vendor Agreements that may conflict with State terms and conditions required by Statute and Fiscal Rules.
- However, Vendor Agreements may be incorporated into a Purchase Order as an exhibit, and after thorough review of vendor terms and conditions. Check with Purchasing for review of Vendor Agreements.

# PLANNING - PRICE AGREEMENTS

- Is there a State Awarded Price Agreement for this purchase? <u>https://www.colorado.gov/pacific/dfp/price-agreements</u>
- Office supplies, cleaning supplies, computer software and hardware, toner and ink cartridges, paper, temp services
- Colorado Corrections Industries (CCI) may be contacted for office furniture. Alternatives may be considered when CCI is unable to meet the need or competitive pricing.
- Price agreements were solicited and may be used for any purchase amount. For services, follow the HR process.
- PO still required for purchases over \$5,000 for the fiscal year.

# PLANNING - OFFICIAL FUNCTIONS

- × Official Functions
- Official Function form and approval required for purchases of food and refreshments served at staff functions and meetings.
  - An Official Function approval should be submitted to the Fiscal Services Department two weeks prior to the function date. Approval from a Dean, Officer, Vice President or President should be documented on the form prior to submission to Fiscal Services.
  - + If revision is needed, make changes on a copy of the original, mark it as a revision, submit to Fiscal Services for final approval at least 2 weeks prior to the event.
- May be goods or services Catering, or snacks purchased at the grocery store.

## **OFFICIAL FUNCTIONS FORM**

# Submit Form to – Fiscal Services after obtaining required Org approvals





For All Food Purchases

ease contact the Fiscal Services Department at x5641, with guestions about this form and how to fill it out.

| Accounting U<br>Authorization #1 - | Ise Only:          |  |
|------------------------------------|--------------------|--|
| Official Function:                 | Training Function: |  |

| Requesting Individual: |       | Date of Event:<br>Start Time: |  |
|------------------------|-------|-------------------------------|--|
| Event Location:        |       | End Time:                     |  |
| Type of Event/Meeting: |       |                               |  |
| Department:            | FOAP: |                               |  |
| Vendor Name:           |       |                               |  |

Please refer to the Official Function and Training Function Policy located on myACC.

General Information About the Event:

1. Explain business purpose and justification for the event, State Fiscal Rule 2-1 states that "All expenditures by state agencies and Institutions of higher education shall meet the following standards of propriety .01 Are for official state business .02 Are reasonable and necessary under the circumstances." 2. Estimated Total Number of People Attending: a. From ACC: c. Outside Organizations/Agencies b. Other CCCS Colleges: d. Board Members: 3. Estimated Total Costs (Include Labor and Delivery) of the Event (Attach quote if available): a. Amount of Meal Per Employee (Cannot exceed State's allowed per diem rate per meal - Breakfast \$11.00. Lunch \$16.00. Dinner \$34.00): b. Amount of Meal Per Non-Employee: How payment for event be issued? : 
P-Card 
Direct Pay A/P Reimbursement Upon completion of the event, route this signed form along with the following items to the Fiscal Services Office: 1. List of attendees. 3. Original Receipts 2. Meeting/Training Agenda 4. Direct Pay Form

**Requesting Individual's Certification** 

By checking this box I am certifying that I have read and understood the terms specified in the Official Function Policy AND that the activity being requested meets the criteria outlined in the Policy.

| Requestor's Signature                     | Printed Name | Date |
|---|--------------|------|
| Approvals                                 |              |      |
|   |              |      |
| President/VPI/VPAS/Officer/Dean Signature | Printed Name | Date |
|   |              |      |
| Accounting Authorization Number Sent By:  | Printed Name | Date |

### FISCAL'S PROCESS

- Purchase request is reviewed for compliance with procurement and ACC guidelines; including appropriate forms completed and signed, and any other prior approvals necessary to proceed with the purchase.
- Check for required documents follow up with requestor or vendor as needed
  - + W-9
  - + Purchase Requisition
  - + Scope of Work
  - + PSA
  - + PERA Retiree information & forms
  - + Unauthorized Immigrant Certification
  - + Exhibit C Independent Contractor
  - + Certificate of Insurance

### FISCAL'S PROCESS (CON'T)

- × Check for appropriate org and commodity code
- Check that the approver has appropriate authority/delegation for the dollar amount
- Obtain sign off from Fiscal Services for use of Perkins funds
- × HR approval for personal services

### FISCAL'S PROCESS (CON'T)

- Can a Direct Pay Authorization be submitted for payment when no purchase order is required?
  - + Direct Pay Authorization form is signed by the Org's approver(s) and submitted to Accounts Payable with the correct FOAP, and original invoice for direct pay.

#### × Is a PO required?

- Submit completed Purchase Requisition with required documentation to Purchasing for Purchase Order processing.
- + POs are scanned and emailed to both the vendor and the requestor

# PAYMENTS



- × General requirements all types
  - + Sign off on invoice as "received" and "okay to pay" (include PO#).
  - + Check to be sure that the vendor's math is correct and that the bill amount is correct (as agreed)
  - Provide org and commodity code if no PO or Authorization is attached
  - + Be sure all necessary back up documents and invoices are attached – could be approved Official Function, Catering Authorizations, list of attendees for meetings

### PAYMENTS (CON'T)

#### × Purchases on a PO

- + Check that the billing method matches the PO (regular or standing)
- + Break down invoice by line, if needed
- Attach copy or reference the PO# on the invoice each time an invoice is submitted for payment against a purchase order.
- + Goods under \$5,000
  - × PCard within your single purchase limit
  - × Invoice and Direct Pay Authorization Form
- × Services under \$5,000
  - + Invoice and HR approval for services when paying by direct pay authorization.

# SOLICITATIONS

#### × For Goods

+ Documented Quote (DQ)

- × Between \$10,000 and \$150,000 (Construction up to \$500,000)
- × Post a minimum of 3 days prefer 1 week or longer to ensure adequate competition.
- + Invitation for Bid (IFB)
  - × Over \$150,000 (Generally used for goods)
  - × Post a minimum of 14 days
  - × Requestor works with Purchasing to provide specs for DQ/IFB
  - Award to apparent lowest cost, responsible (has the resources and ability to provide the goods or services), and responsive (meets all the requirements outlined in the bid) vendor.

# SOLICITATIONS (CON'T)

#### × For Goods and Services

- + Documented Quote (DQ)
  - × Between \$25,000 and \$150,000
  - × Used when specs are known and clear
  - Some subjective criteria may be allowed for quality, and experience. However, quality and experience must be justified and outlined in the bid document as part of the specifications.
  - × Post minimum of 3 days prefer 1 week or longer to ensure adequate competition.
  - × Allow time to work with Purchasing to develop specs, post bid, evaluate, award and issue a PO or Contract.
  - × Price is primary consideration but may consider other factors

# SOLICITATIONS - CONT

- × For Services
- Request for Proposal (RFP) a/k/a Competitive Sealed Proposals
  - × Over \$150,000
  - RFP describes the general scope and requirements of needed services. Vendors will submit proposals offering their approach to meeting those requirements.
  - × Post for a minimum of 30 days
  - Total time line can be as long as 6 months including time to develop the Statement of Work/Requirements, Posting, Evaluating, and preparation of a contract.
  - Formal process Competitive Sealed Proposal responses are received and evaluated by a review team. Cost/Price is considered and may not be the lowest, but are evaluated to be reasonable, within budget, and tied to the requirements.

# SOLICITATION

#### × Sole Source



- + Used when there is only one known source for the required goods or services. Sole sources may also consider replacement parts that are deemed proprietary, and only provided by the manufacturer, or single designated re-seller.
- Complete and sign a Sole Source Justification form for review by purchasing.
- Not enough time to bid is NOT considered justification for a sole source.
- Purchasing will post a notice on our public website notifying the vendor community and public of our intent to issue a sole source. Purchasing will determine if any challenges to the sole source are in fact an indication of competition.
- + Any legitimate challenges will most likely require a formal solicitation.

#### EMERGENCY PURCHASES



- An emergency condition, as defined by R-24-103-206-01 of the Colorado Procurement Rules and Fiscal Rule 2-2, is a situation that creates an immediate threat to public health, welfare, or safety, the functioning of State government or preservation or protection of state property, such as may arise by reason of floods, epidemics, riots, equipment failure, or such other reasons as may be proclaimed. Such conditions create an immediate and serious need for supplies, services, or construction that cannot be met through normal procurement methods.
- Only the quantity of goods or services necessary to alleviate the emergency may be purchased under emergency conditions.
- Poor planning or insufficient time to follow appropriate procurement and fiscal rules does not meet the criteria for an emergency purchase.

#### UNAUTHORIZED PURCHASES (STATUTORY VIOLATIONS)



- The State Controller has issued a policy with regard to incurring an obligation without an approved commitment voucher (state contract or Purchase Order), which violates state statues. This policy outlines the State Controller's authority to approve obligations made/paid without an approved commitment document (Purchase Order or State Contract) in violation of C.R.S. 24-30-202(3) -obligations incurred prior to execution of a commitment document. C.R.S. 2430- 202(1), and/or disbursements made prior to execution of a commitment document.
- For Purchases: If a purchase is made without a purchase order or other appropriate encumbrance incurs a state obligation for goods or services that exceeds \$5,000, the obligation will not be paid without the approval of the State Controller.
- Any invoice or bill totaling over \$5,000 which has no commitment document associated with it and is received by Accounts Payable Offices in the Department shall not be paid without proper approval obtained pursuant to this policy. This includes after the fact purchase order requests.
- The impact of Statutory Violation is that the individual who caused the violation may be held personally responsible for it. This further creates a hardship to a vendor as payment may be delayed due to the time it takes to process approvals.
- Finally, an employee's failure to follow state statute and rules when procuring goods or services is unacceptable job performance. Violation of statute and state rules can be grounds for corrective action against the employee committing the violation.

# FINAL THOUGHTS

- × This is the state of purchasing today.
- As we all know, changes happen. When they do, we will communicate via email or update our forms on MYACC.
- For particularly complex or significant process changes, we will schedule meetings
- Please do not hesitate to contact any of us in the fiscal area. We are only too happy to provide answers and guidance when needed.

# **QUESTIONS?**

